



MINISTRY OF INTERIOR

**EXTERNAL BORDERS FUND  
ANNUAL PROGRAMME**



**Hungary**

2011  
v2.1

EXTERNAL BORDERS FUND



ANNUAL PROGRAMME 2011.  
External Borders Fund – Republic of Hungary

---

- ☐ initial version
- ☐ revised version following dialogue with the Commission
- ☒ X version revised for other reasons (04.18.2013, v2.1)

<b>MEMBER STATE: REPUBLIC OF HUNGARY</b> <b>FUND: EXTERNAL BORDERS FUND</b> <b>RESPONSIBLE AUTHORITY: MINISTRY OF INTERIOR</b> <b>YEAR COVERED: 2011</b>
---

**Justification for the Revision of the Annual Programme 2011**

The revision of the annual programme 2011 is necessary due to the inclusion of a new action (3.2.4) which resulted to some changes to the financial breakdowns. In addition modifications of the indicators for actions 3.1.1 and 3.2.1 were made.

**1. GENERAL RULES FOR SELECTION OF PROJECTS TO BE FINANCED UNDER THE PROGRAMME**

**1.1. Selection process**

The Responsible Authority (hereinafter: RA) acts as executing body in accordance with Chapter 2, Article 7 of the Decision No. 2008/456/EC of the European Commission, as it is the provisions of Paragraph (3) that apply to the projects. It implements projects financed by the Fund in close cooperation with the competent public bodies which are in de jure monopoly situations, on the basis of law or other regulation.

The RA released the first round of a closed call for interest on 15 September 2010 by publishing it on the website of the Funds and by directly sending it to the competent authorities. In order to collect project proposals a conference was held for the experts of the organisations. Five organisations submitted a total of 28 project proposals to the RA containing among others the following information: references to the basic act, to the multi-annual programme, to the legal basis of the de jure monopoly, as well as short descriptions of the planned activities, budgets and indicators.

The data sheets were evaluated by an independent Evaluation Committee, whose Chairperson was appointed by the Responsible Person from the Professional Consultative Body, and the members of which were experts of the Professional Consultative Body, the ministries supervising the organizations submitting projects, and the expert of the Hungarian Scientific for Law Enforcement. The Act CLXXXI of 2007 on the transparency of public support clarifies that an expert of an organization submitting projects may not be either a voting member or the chair of the Evaluation Committee.

The tenders submitted within the deadline were evaluated by the Evaluation Committee based on the administrative, financial and technical criteria established by the RA. Conformity to legal provisions and the multi-annual programme was also examined. Ineligible projects or project elements were rejected.

ANNUAL PROGRAMME 2011.  
External Borders Fund – Republic of Hungary

---

The annual programme submitted to the European Commission is supported by the External Borders Fund Inter-Ministerial Committee and approved in accordance with Government Decision No. 1085/2007.

After the approval of the annual programme by the European Commission, the RA will publish the second round of the call for interest, and the competent authorities will work out the Detailed Project Sheet (DPS). Direct support agreement may not be signed unless the DPS is complete. The RA organises trainings and meetings in order to help the competent authorities to prepare and implement the projects.

During the implementation of the projects the rules of public procurement will be respected.

The RA released simplified closed call for interest on 6 July 2012 in order to support upkeep, repair of the equipment procured under Schengen Facility and EBF for the border controlling units and the consular offices by publishing it on the website of the Funds and by directly sending it to the competent authorities. The deadline of submitting the needs of the organisations was 8<sup>th</sup> August 2012. The call was limited to that equipment (vehicles) which are used directly for border surveillance and checks of persons at the external border and supporting visa administration in third countries. The data sheets were evaluated by the expert of the professional consultative body, the financial and professional supervisors of the RA. The Act CLXXXI of 2007 on the transparency of public support clarifies that an expert of an organization submitting projects may not be neither a voting member, nor the chair of the Evaluation Committee.

The RA initiated the modification of the Action 3.2.1 by regrouping two mobile thermal camera system from the AP 2012 to AP 2011 due to the high migratory pressure at the Serbian border section.

During the compilation of the annual programme, particular attention was paid to the priorities defined in the strategic objectives of the External Borders Fund:

*1. Introduction of SIS II*

The budget of the Republic of Hungary and the Schengen Facility provided the necessary funds to develop the software and hardware background for SIS II. The NS.CP was developed till 30 September 2007 in harmony with the central development and in compliance with community expectations. Since that time we consider it especially important to successfully complete the development and to implement the operation of the system. To achieve this aim *relevant developments have been supported by each annual programme of the External Borders Fund*, and national developments can be described as they followed community investments.

An important decision in the determination of national developments was taken in the year 2008, when the Republic of Hungary reviewed its earlier opinion and decided on establishing the national copy. Financing to carry out the necessary developments is under the 2009 annual programme of the External Borders Fund as well as further development of the NS.ICD and related professional systems of the COAEPS and National Police (NS.ICD 3.0) carried out in the year 2011.

Securing the financing for testing, improvement and further development tasks required for introducing SIS II was also handled as a high priority in the AP 2010 (see Action 3.4.1, 3.4.2, 3.4.3 including network development as well) which includes testing, data cleansing etc. required by the global schedule for the second half of the year 2011. The AP 2011 (see Action 3.4.1) is focusing on the testing and necessary development, external support in the year 2012

and some additional development for the improvement of the SIRENE Office. Our intention is to uphold this level of commitment in the future. Uncertainties arising around central developments have made it extremely difficult to plan the necessary developments.

In the year 2011 larger amount of support (app. 3,5 m €) was allocated to the SIS II related development under AP 2009 (beyond the SW development of NS.CP and professional systems to ICD 3.0 the establishment of the National Copy as well), AP 2010 which includes not only the works arising of the global schedule but development of the data routes as well. As regarding of 3 professional systems' SIS II interface unforeseen further development may be required to keep the compatibility with the NS.CP 3.0 which is examined. The funding may require revision of the AP 2010 but in the year 2011 no further financing seems to be necessary. According to the plans and the questionnaire the necessary investments will be co-financed of the Fund, and the support is adequate till the end of the year 2012.

The remaining tasks and responsibilities were laid out in Government Decision 2111/2008 (VIII.27.) on the tasks required for the implementation of the second generation of the Schengen Information System (SIS II). Implementing the objectives defined therein is essential so that the NS.CP, the national copy and the related professional systems will be in place for the introduction of SIS II, and the responsible organisations are treating the execution of the necessary developments and tests as high priority in order to ensure that the transition in March 2013 is problem-free by using co-financing of the EBF, handling the support of going-live as top priority under AP 2012, but focusing on the modernisation of the HW background of the systems concerned procured in 2006-2007 as well, which will be supplemented with some network development under AP 2013. The necessary developments would be co-financed. Only supporting investments would require additional funding (part of the HW modernisation, network development and back-up HW environment during the implementation period of the AP 2013). The delay of the supporting developments won't hinder the implementation of the SIS II at national level, but may result lower reliability or local problems.

## *2. The introduction of VIS*

Developments and preparations required for the introduction of the Visa Information System are in an advanced state, and the Republic of Hungary is an active participant in the testing and preparations for its introduction. Financing for testing and training is covered mainly by the External Borders Fund. The Office of Immigration and Nationality have successfully fulfilled its test duties for the year 2010, while the Foreign Ministry procured the necessary equipment for recording biometric identifiers and performed the software development tasks for the period. Under the 2007-2008 annual programme of the External Borders Fund the Police began the preparatory work for the procurement of document and fingerprint reading equipment, and workstations necessary for the checks, and will conclude the full provision of border crossings as part of the annual programmes for 2010 and 2011, using the experiences gained in the CEUVIS project. Preparations have begun for the Border Control and Registration System, and financing for this is secured from the 2010-2011 annual programme of the External Borders Fund. Further training of staff involved in issuing visas or in controlling border traffic is in progress according to the schedule of the National Police.

The organisations participating in the introduction of VIS are giving high priority to carry out their tasks, the submitted project recommendations were granted support from the External Borders Fund, provided that they were eligible (see procurement of passport and fingerprint readers to the border crossings and development of the Consular IT System, Action 3.4.2).

*3. Cooperation between the consular services of the member states to ensure the practical introduction of the provisions of the Visa Code:*

Concluding agreements of visa issuing representations among the Schengen member states is a part of daily practice in order to rationalise resources and to increase coverage. Concluding an increasingly broad range of visa representation agreements is justified by the introduction of biometric data registration and the obligation to make an appearance in person as a consequence of this.

We have already agreed with 16 member states on the transfer and acceptance of visa issuing, and cooperation between the visa representations has already begun in several locations. From 01 November 2010 the Republic of Hungary provides representation for 15 member states in 26 countries, while 11 member states issue visas on behalf of Hungary at 6 locations. Negotiations for concluding further visa representation agreements are ongoing with other member states.

Under the Hungarian Embassy in Chisinau, a common visa centre is in operation since 12 April 2007, which is continually expanding and on 01 November 2010 Slovakia became the 13th member state participating in its operation. Cooperation between the consular officers of the represented member states is balanced and extraordinarily active.

Under the 2011 annual programme of the External Borders Fund, the Foreign Ministry is paying special attention to process the experiences of cooperation in order to prepare consuls for this task (action 3.5.1), and to further develop its software that facilitates cooperation (developing language modules for the Consul Information System, Action 3.4.2).

*4. Implementing the operation of the European Border Surveillance System (EUROSUR) by 2013*

Experts from the National Police are taking an active part in the activities of EUROSUR and Frontex. In order to interconnect and harmonise the Hungarian border surveillance systems, we have made, and continue to make serious efforts, under the 2007 and 2009-2011 annual programmes of the External Borders Fund, to procure and install surveillance equipment, which are able to provide the necessary data in real time, at a level appropriate to the prevailing standards of technology.

Software development continued under the annual programme 2008 of the External Borders Fund and now nearing completion using the resources of the National Police, will make it possible for all relevant information and statistical data related to illegal migration to be made available and for national situation picture to be displayed in real time on visual surfaces (view of the border situation) with regard to the external borders (status of border patrols and technical equipment, events in progress, data deriving from technical equipment).

An amendment to the 2009 annual programme of the External Borders Fund is being prepared to support the establishment of the National Coordination Centre. The centre is expected to start to be operational by 30 June 2011, and to have the necessary capacity to collect, process and forward information, and to provide communication.

Under the 2011-2012 annual programme of the External Borders Fund the Police is carrying out the installation of integrated detection systems (see Action 3.2.1 under AP 2010 and 2011, procurement, installation and modernisation of fix and mobile thermal cameras and system integration).

*5. Introduction of cutting edge technology in border control:*

We are placing special emphasis on the introduction of modern technology. Under the annual programme 2008 of the External Borders Fund the Police have built a prototype of the next generation mobile document and fingerprint reading device. Based on the experiences gained in its application, and taking the CEUVIS project into consideration, full provision of the device to service locations is planned under the 2010 and 2011 annual programmes (see Action 3.4.4 under AP 2010 and Action 3.4.2 under AP 2011, procurement of e-passport and fingerprint readers).

In order to prepare for the introduction of ABC, under the 2008 annual programme the Police carried out studies of the systems installed in three member states. The experts have compiled the concept, but the modification that goes with such a large infrastructure investment, which is to be introduced in control technology requires thorough negotiations with – among others – the operator of the airport. We intend to install an ABC system at Ferihegy International Airport financed under the External Borders Fund, and following the conclusion of negotiations and finalisation of the plans, it is expected to be claimed for the allocation of 2013.

Implementation of the developments necessary for introducing the EES and RTP are scheduled by the Police for the annual programme 2012 of the External Borders Fund.

1.2 Rules to ensure the visibility of the EU funding

EBF funding is made clearly visible for any activity linked to the actions and financed under the programme. The Responsible Authority prepared Identity Manual for the Fund in which it is described the detailed rules based on the Articles 34 and 35 of Implementing Rules.

Ways to ensure visibility include:

- After the approval the responsible Authority publishes the annual programme on the website ([www.solidalapok.hu](http://www.solidalapok.hu)).
- The call for interest, the supported and implemented projects will be published on the website of the Funds.
- The EU logo and the logo of the Responsible Authority (hereinafter: RA) will be placed on all materials produced by the RA for implementing the national programme (call for interest, guidelines, project data sheets, support agreements, letters etc.)
- The EU logo, the logo of the RA and reference to the co-financing will take place in the presentations of the RA
- All project beneficiaries will be informed of EBF co-financing.
- The EU logo, the logo of the RA and reference to the co-financing is visible in the SOLID Monitoring IT System (IT monitoring system)
- The EBF logo will be placed on all equipment purchased for the project.
- A permanent plaque will be placed on the premise in case of infrastructural investment.
- The EU logo and indication of EBF co-financing will be placed on all relevant materials, leaflets, letterhead, PR work, etc.
- The audience will be informed of EBF co-financing when projects are mentioned at seminars, conferences or workshops.
- Informing the press on the achievements of the projects co-financed under External Borders Fund

- Statement referring to the EU contribution and the fund is used for all projects/actions co-financed by the External Borders Fund.
- 2. CHANGES IN THE MANAGEMENT AND CONTROL SYSTEMS (if appropriate)  
NA
- 3. ACTIONS TO BE SUPPORTED BY THE PROGRAMME UNDER THE PRIORITIES CHOSEN
  - 3.1. Actions implementing priority 1:
    - 3.1.1 Increasing the throughput capacity at public road border crossings
  - 3.2. Actions implementing priority 2:
    - 3.2.1 Developing the border surveillance system through the procurement of thermal camera systems – considered as specific priority 2.2
    - 3.2.2 Procurement of a Schengen buses to support border surveillance activities
    - 3.2.3 Construction of helicopter landing site in Barabás
    - 3.2.4 Supporting the repair of equipment
  - 3.3. Actions implementing priority 3:
    - 3.3.1 The reinforcement of immigration liaison officer network capacity and the promotion of most effective cooperation between Member States networks – considered as specific priority 3.1
  - 3.4. Actions implementing priority 4:
    - 3.4.1 Performing development and testing tasks of national systems related to SIS II – considered as specific priority 4.1
    - 3.4.2 Developments related to the introduction of VIS considered as specific priority 4.2
    - 3.4.3 Further development of NEKOR (National Image and Document Archiving System)
  - 3.5. Actions implementing priority 5:
    - 3.5.1 Vocational and language further trainings of the Police - considered as specific priority 5.1
    - 3.5.2 Regional vocational further training for consular officials Methodological, document inspector trainings – considered as specific priority 5.1

### **3.1. Actions implementing priority 1:**

#### **3.1.1 Increasing the throughput capacity at public road border crossings**

##### Purpose and scope:

At the road border crossing point at Záhony, towards Ukraine, and at the highway road crossing point at Röszke (Szeged), towards Serbia, during peak periods there are significant waiting times (lasting several hours) regularly of which are difficult to manage, making it necessary to increase the throughput capacity at these border crossing points.

In case of the public road border crossing at Rösztke, the National Office for Tax and Customs is constructing two lanes in both directions in addition to the present lanes, which will result in a significant increase in the throughput capacity of the border crossing. In addition, the lane leading to the bus control point is being widened so that two vehicles will be able to pass by each other in safety. This will enable the separation of vehicles registered in EU/EEA states and those registered in third countries, and citizens of EU/EEA member states will be able to cross the EU external border after a shorter waiting time than at present.

The development involves reconstructing the existing infrastructure of the border crossing both for entry and for exit, and carrying out contributory investments, such as building a parking place for vehicles of persons who are being processed, relocating the control cabins which are currently where the new lanes will be built and procuring new cabins of an appropriate size, placing traffic direction signs and road markings, etc..

In the case of the public road border crossing at Záhony, the approximately ten-year-old control cabins are being replaced. The presently installed cabins in certain cases lie some distance away from the designated control line, and the present infrastructure is not conducive to single-stop controls. By installing joint modern cabins which meet the significantly altered requirements and which are aligned with the control line, the integration of border traffic control tasks will entail a reduction in the control time per vehicle and per passenger, and this will result in an increase in the throughput capacity at the border crossing. In addition, a rain roof and an inspection station will be built at the passport control point for incoming freight traffic, so that passport controllers and inspectors will be able to carry out border crossing tasks in a proper environment.

These developments will be carried out with shared financing, and the customs control investment at Szeged will be financed by the National Office for Tax and Customs.

The action relates to the objective 1 of priority 1 of the multi-annual programme of the Multi-annual Programme.

Justification: Point d) of article 2 (6) of Act XIX of 2004

Entities implementing the action in association with the responsible authority: National Office for Tax and Customs in cooperation with the National Police Headquarters

Project period: 20 months

Indicators:

- At the public road border crossing at Rösztke:
  - construction of 2 new lanes in both directions (total 4 new lanes),
  - widening of bus lane over a length of 500 metres,
  - increase in the throughput capacity for exit from 25,000 to 30,000 persons per day, and for entry from 17,000 to 20,000 persons per day.
- At the public road border crossing at Záhony:
  - installation of 17 new control cabins,
  - construction of rain roof and inspection station at the passport control point for freight traffic,
  - following the investment the throughput capacity of the border crossing increases by 10%.



Visibility: Placing the EU logo and indication of EBF co-financing on all equipment purchased; Placing a permanent plaque on the premise; Placing the EU logo and indication of EBF co-financing on all relevant publicity materials, leaflets, letterhead, PR work, etc.

Complementarity with similar actions financed by other EU instruments: Záhony BCP was constructed under Phare

Financial information: According to the plans at Szeged developments will be carried out with shared financing, the National Office for Tax and Customs will cover the costs related control of goods 36.377 €. 73,88 % of the action would come from EU co-financing. Total amount of the action: 2.559.714 €

Categorisation of the action according to the typology of the Fund: infrastructure

### **3.2. Actions implementing priority 2:**

#### **3.2.1 Developing the border surveillance system through the procurement of thermal camera systems**

Purpose and scope:

To complete the installation of the fix thermal camera system financed under the annual programmes of previous years of the External Borders Fund, under the annual programme 2011 a thermal camera system consisting of 18 fix thermal cameras will be finished towards Serbia and Ukraine. Under the present annual programme the National Police is planning to undertake the following developments:

- Towards Ukraine, in the Uszka and Kispalád areas of the region of competence that comes under the Kölcse Border Policing Office, 1 new stable thermographic camera will be installed in each area, and the fix thermal camera installed from Phare funds at the Barabás Border Guard Station will be renewed, and will be integrated into the surveillance system established from the External Borders Fund.
- Towards Serbia, at the surrounding of Ásotthalom under the competence of Szeged Border Policing Office, and in the Gara under the competence of Hercegszántó Border Policing Office 1 new fix thermal camera system will be installed in each area, and the thermal camera installed from Phare at the Hercegszántó Border Policing Office will be renewed, and it will be integrated into the surveillance system.

The planned developments serve to provide coverage and surveillance of the border sections that are also currently active from the point of view of illegal migration as a result of the diverting effect of the surveillance system that have already been installed.

The fix thermographic surveillance system is not able to cover the area completely, so supplementary surveillance devices are also required. The mobile thermal camera systems (thermographic camera installed into vehicles) procured between 2000 and 2003 are now out of date and unable to support the work of border surveillance in the expected manner, and it would only be possible to integrate them into the integrated border surveillance system that has been constructed, if we accepted serious compromises, including limitations, short-term operation and low reliability. The Police are therefore executing, under the present annual programme, the procurement and deployment of 4 modern and effective mobile thermal camera surveillance systems fitted to off-road vehicles for the border policing offices which

are located at the Serbian and Ukrainian borders. The surveillance equipment provides data to the command, control and intelligence systems of the offices, increasing their reaction capacity and fulfilling the requirements defined in relation to EUROSUR.

The action relates to the key action a) of objective 1 of priority 2 of the multi-annual programme of the Multi-annual Programme.

Justification: Article 1§ (1), 1. § 2 (k) of Act No. XXXIV of 1994 on the Police; Article 17 of Regulation No. 62/2007 of the Hungarian Ministry of Justice and Law Enforcement (IRM) on Official Instructions of the Police

Entities implementing the action in association with the responsible authority: National Police

Project period: 18 months

Indicators:

- 4 fix thermal cameras installed.
- 2 existing stable thermal cameras renewed and integrated.
- 6 thermal camera surveillance systems fitted to off-road vehicles and integrated into the deployment management system procured.
- The length of the border section covered by fix thermal cameras increased by 60 km.
- an increase of 10% in the number of illegal migrants captured in the affected area as a result of installing the thermal cameras expected.

Visibility: Placing the EU logo and indication of EBF co-financing on all equipment purchased; Placing a permanent plaque on the premise; Placing the EU logo and indication of EBF co-financing on all relevant publicity materials;

Complementarity with similar actions financed by other EU instruments: This project is the continuation of the development of the fix thermal cameras which is the subject of the Annual Programmes of the External Borders Fund. The installation of the two existing thermal cameras were financed by Phare.

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 3.925.090 €

Categorisation of the action according to the typology of the Fund: operating equipment

### **3.2.2 Procurement of Schengen buses to support border surveillance activities**

Purpose and scope:

The National Police Headquarters is to purchase 3 Schengen buses (mobile control vehicles) under this action for the County Police Headquarters in the counties competent for the border with Croatia, primarily to support border surveillance activities. The vehicles will be equipped with the devices necessary for performing controls (devices for reading and checking documents and fingerprints, two control work stations with access to databases, equipment required for installing control points, communication equipment, etc.).

As the mobile control vehicles will be used primarily, but not exclusively for border controls, the development will be implemented with shared financing. Taking into consideration the working time (operating hours) devoted to carrying out in-depth controls

outside the border areas, only 70% of the costs of the investment will be accounted for by the External Borders Fund.

The investment will support the operation of the border surveillance patrol system, and make it more efficient.

The action relates to objective 1 of priority 2 of the Multi-annual Programme.

Justification: Sections 1§ (1), 1. § 2 (k) - l) of Act XXXIV. of 1994 on the Police; Sections 8-10. § 16. § (1) and (2) b), and Paragraph 17. §, 39. § (3) Decree No. 62/2007 of the Ministry of Justice and Law Enforcement (IRM) on the Service Rules of the Police

Entities implementing the action in association with the responsible authority: National Police

Project period: 18 months

Indicators:

- procurement of 3 mobile control vehicles,
- the vehicles will provide 1,920 hours of support per year to border surveillance activities in the Croatian border area.

Visibility: Placing the EU logo and indication of EBF co-financing on all equipment purchased; Placing the EU logo and indication of EBF co-financing on all relevant publicity materials.; Informing all project beneficiaries of EBF co-financing;

Complementarity with similar actions financed by other EU instruments: NA.

Financial information: Based on the *effective operational time* 70% of the costs will be charged to EBF (52,5% come from EU co-financing). Total amount of the action: 331.025 €

Categorisation of the action according to the typology of the Fund: operating equipment

### **3.2.3 Construction of helicopter landing site in Barabás**

Purpose and scope:

To support border surveillance activities at the Hungarian-Ukrainian border with aerial surveillance the Police use helicopters fitted with modern technical surveillance equipment procured from the Schengen Facility. Earlier the helicopters were able to land temporarily on the unused concreted site owned by the local authority of Barabás, in the region coming under the competence of the Barabás Border Policing Office, but it may not be used anymore for such purpose. The Police are therefore, as the first step of the present project, carrying out the minimum investments needed for landing and operating the helicopters at the Barabás Border Policing Office, with the construction of a concrete covered landing area, complete with lighting and fencing, as well as all necessary permission and land management works. The plot for building the landing area is under the asset management of the Police.

This investment ensures the direct and effective cooperation between the staff of the border policing stations located at to the Ukrainian border and the helicopters carrying out aerial surveillance, and will lead to a reduction to the minimum in the time taken between having information by alerts from the helicopter stationed close to the border carrying out surveillance aimed at uncovering illegal activity and arrival at the scene. Locating the

landing area within the Border Policing Office also makes it possible for staff previously reassigned to guarding the helicopter to revert to border surveillance activities.  
The action relates to key action b) of objective 1 of priority 2 of the multi-annual programme of the Multi-annual Programme.

Justification: Section 1§ (1), 1. § (2) k) of Act XXXIV. of 1994 on the Police; Paragraph 8-10. § 17 of Decree No. 62/2007 of the Ministry of Justice and Law Enforcement (IRM) on the Service Rules of the Police;

Entities implementing the action in association with the responsible authority: National Police

Project period: 24 months

Indicators:

- construction of 1 helicopter landing site at the Barabás Border Guard Station

Visibility: Placing a permanent plaque on the premise; Placing the EU logo and indication of EBF co-financing on all relevant publicity materials;

Complementarity with similar actions financed by other EU instruments: NA.

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 122.051 €

Categorisation of the action according to the typology of the Fund: infrastructure

### **3.2.4 Supporting the maintenance and repair of equipment**

Purpose and scope:

To support the operation of the equipment purchased under Schengen Facility the County Police Headquarters and the Ministry of Foreign Affairs will repair patrol vehicles, nightvision goggles and document readers. All of the equipment and vehicles were procured under Schengen Facility, necessary and used exclusively for the adequate operation of the border control and visa administration.

In case of the patrol cars the repair of the failures will take place in order to return the vehicles into service, esp. the failures of the engine, under-carriage, body panels, electronic parts. Costs arising from the operation of the vehicles, periodic services etc. are not included. In case of nightvision goggles repair and replacement of the parts not working will take place, for example switches, parts of casing of the goggles, optics and rubber elements (eyecups, objective covers).

In case of document readers the failed optic parts of the scanner, electric parts and power supply will be carried out.

The action relates to priority 2 of the multi-annual programme of the Multi-annual Programme.

Justification: Article 1§ (1), 1. § 2 (k) of Act No. XXXIV of 1994 on the Police; Article 17 of Regulation No. 62/2007 of the Hungarian Ministry of Justice and Law Enforcement (IRM) on Official Instructions of the Police; , Article 3 (5) of Government Decree 166/2006 (VII. 28.). on the tasks and responsibilities of the Minister of Foreign Affairs, Section 4 of Act CV of 2007 on co-operation and exchange of information within the framework of the Convention Implementing the Schengen Agreement,

Entities implementing the action in association with the responsible authority: Szabolcs-Szatmár-Bereg, Hajdú-Bihar, Csongrád, Bács-Kiskun, Zala County Police Headquarters, Ministry of Foreign Affairs

Project period: 12 months

Indicators:

- repair of 70 patrol cars
- repair of 24 nightvision goggles
- repair of 15 document readers

Visibility: Placing the EU logo and indication of EBF co-financing on all relevant publicity materials;

Complementarity with similar actions financed by other EU instruments: All equipment were procured under Schengen Facility (document readers: procedure No SA-117, nightvision goggles: SA-157, vehicles: SA-13, SA-14, SA-49, SA-103)

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 143.148 €

Categorisation of the action according to the typology of the Fund: operating equipment

### **3.3. Actions implementing priority 3:**

#### **3.3.1 The reinforcement of immigration liaison officer network capacity and the promotion of most effective cooperation between Member States networks**

Purpose and scope:

The action aims to support activities carried out by liaison officers delegated from the staff of the Office of Immigration and Nationality under the Annual Programme 2008 of the External Borders Fund, acting also on the behalf of the Finnish and Czech partners, and the negotiations have started with the Netherlands as well. The officers work in Turkey and Egypt, and the officer previously assigned to Nigeria has been transferred to Vietnam. Within the scope of their activities, they will monitor the migration policies of the host country, their respective legislations and institutional changes. They are also in contact with the local administration and will collect information on the flow of illegal immigrants originating from or crossing the host country, on the routes chosen by illegal immigrants in order to get to the Schengen Member States, on the applied methods, on criminal organisations involved in the smuggling of human beings, on events influencing illegal migration, on counterfeiting travel documents, on methods supporting the authorities of the host country effectively in order to prevent illegal migration and on methods facilitating the relocation or repatriation of illegal immigrants to their countries of origin.

In addition, they keep in touch with the ILO officers accredited to destinations in the other countries, they harmonise their activities, and if necessary, organise and hold joint professional courses and briefings etc.

The acquired information is transmitted also to the Czech and Finnish partner organisations, and the migration liaison officers can also manage special migration tasks if requested by the partners.

Under the present project the ILO's mandate to act is extended until the end of 2012.

The action relates to the key action c of objective 1 of priority 3 of the Multi-annual Programme.

Justification: Article 5 (1) of Government Decree 162/1999 (XI. 19.). on the Establishment of the Office of Immigration and Nationality; Article 2c) d), 4c), 5 , 7 (3)-(4) of Government Decree 113/2007 (V. 24.) on Implementation of Act I of 2007 on the Admission and Residence of Persons with the Right of Free Movement and Residence, Article 1c), d), 7c), 10 (3)-(4), 21(1), 25, 31b) c), 32a), b), 33 (1)-(3), 42 of Government Decree 114/2007 (V. 24.) on the Implementation of Act II of 2007 on the Admission and Right of Residence of Third-Country Nationals

Entities implementing the action in association with the responsible authority: Office of Immigration and Nationality

Project period: 12 months

Indicators:

- 3 liaison officers will work in 2012
- they prepare monthly reports

Visibility: Placing the EU logo and indication of EBF co-financing on all relevant publicity materials, leaflets, letterhead, PR work, etc.;

Complementarity with similar actions financed by other EU instruments: This project is the continuation of the same project of the Annual Programme 2010 of the External Borders Fund

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 309.460 €. The Responsible Authority will respect the rules set by II.1.1.2.1 Annex XI of 2008/456/EC.

Categorisation of the action according to the typology of the Fund: ILOs

### **3.4. Actions implementing priority 4:**

#### **3.4.1 Performing development and testing tasks of national systems related to SIS II**

Purpose and scope:

The national developments necessary for the establishment and implementation of SIS II are handled with high priority by the Republic of Hungary. The introduction of SIS II contributes to the safety of citizens of the EU and to the creation of a single European internal area of security. Investments made by the EU necessitate the further development of the national systems concerned in Hungary as well.

At the same time, the prolonged central development and testing period, the high degree of uncertainty and changes of schedule make it very difficult to plan Hungarian developments. Nevertheless, the Republic of Hungary intends to provide for the country's participation in

the EU test series, enabling all elements of the Hungarian SIS II system to be available with full functionality by the time of live launch. To achieve it, the following activities will be carried out in harmony with central developments:

- preparing for the tasks arising out of the EU level system tests of the national system integration centre, the national copy and the professional systems operating under the control of the Central Office for Administrative and Electronic Public Services (COAEPS), carrying out tests and developments as required based on the results of the tests, supporting its live launch,
- for the SIRENE Administrative System, ensuring the availability of a test environment for the tasks that arise in the year 2012, carrying out tests and evaluating them, rectifying any errors as required, and carrying out data cleansing and data migration.

In order to guarantee a more efficient operation of the SIRENE Office, SIRPIT will be introduced and 12 work stations will be expanded to dual monitors.

The activities above are necessary for the introduction of SIS II to be conducted smoothly.

The action relates to the objective key action a) of objective 1 priority 4 of the Multi-annual Programme.

Justification: Article II, § 1 of Government Regulation No. 242/2007 (IX. 21.) on appointing a body for the execution of the tasks of the N.SIS IT centre, and on detailed rules for ordering and implementing SIS data input and for the implementation of technical and administrative tasks of the N.SIS Office, points 2 and 3 of Government Decision 2111/2008 (VIII.27.) on the remaining tasks required for implementing the second generation of the Schengen Information System (SIS II), and points 5 and 6 of its annex.

Entities implementing the action in association with the responsible authority: Central Office for Administrative and Electronic Public Services, National Police

Project period: 22 months

Indicators:

- Introduction of SIRPIT
- 12 work stations expanded to dual-monitor work stations
- developments and tests of the NS.CP, N. COPY and professional system that become necessary during the term of the project will be carried out

Visibility: Placing the EU logo and indication of EBF co-financing on all relevant publicity materials, leaflets, letterhead, PR work, etc.; Informing all project beneficiaries of EBF co-financing;

Complementarity with similar actions financed by other EU instruments: The planned developments are integral continuations on activity planned for the 2010 programme under the External Borders Fund.

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 505.794 €.

Categorisation of the action according to the typology of the Fund: SIS

### **3.4.2 Developments related to the introduction of VIS**

Purpose and scope:

Under this action the development of the National Police and the Ministry of Foreign Affairs will be financed.

a) National Police:

- With regard to the introduction of the Visa Information System, control of the biometric data of citizens of third countries required visa must be provided for during border controls. To achieve this the Police are completing the development started from the External Borders Fund, and concluding the procurement of desktop and mobile document and fingerprint reading devices and their alignment to the border control IT system. The work stations required are being procured, as part of which larger monitors than those used at present will be provided in order to be able to display the increased amount of data in a format which is easier to overview. Total amount of the developments is 968.259 €

- The Police are carrying out further development of the border control specialised system (Border Control and Registration System), effecting amendments to its interface required by changes in connected specialised systems, participating in tests, and developing the module for using the information of the ICAO PKD (170.700 €).

b) To support the issuance of visas in third countries the Ministry of Foreign Affairs is carrying out developments related to the Consular IT System:

- Replacement of the central Consular IT System database and application/communication servers and databanks, as well as database servers in 50 stations
- Replacement of work stations at visa issuing locations in third countries
- Development of multilingual user interfaces of the Consular IT System and the creation of 5 language modules, in order to improve cooperation,
- Creation of the possibility to accept visa applications submitted with a 2D barcode from outsourced application receiving locations.

Total amount of the developments of the Ministry of Foreign Affairs are 1.001.700 €

The action relates to key action b) of objective 1 of priority 4 of the Multi-annual Programme.

Justification: Article 2. b) and e) of Government Decree 113/2007 (V. 24) on the implementation of Act I of 2007 on the entry of persons having the right of free movement and residence; Article 1. b) and e) of Government Decree 114/2007 (V. 24.) on the implementation of Act II of 2007 on the entry of citizens of third countries; Article 3. (5) c) of Government Decree 166/2006 (VII. 28.) on the tasks and scope of the Minister of Foreign Affairs

Article 1 (1), 1. (2) k) of Act XXXIV. of 1994 on the Police; Paragraphs 8-10. 14. 16., 17. of Decree No. 62/2007 of the Ministry of Justice and Law Enforcement (IRM) on the Service Rules of the Police

Entities implementing the action in association with the responsible authority: Ministry of Foreign Affairs, National Police

Project period: 18 months

Indicators:

- procurement of 145 desktop and 17 mobile document and fingerprint reading devices for border crossings
- procurement of 261 work stations for border crossings



- procurement of 8 central application servers and database servers, 2 databanks, 50 database servers for foreign representations and 400 workstations for receiving visa applications in third countries,
- creation of 5 language modules as well as the possibility of accepting visa applications provided with a 2D barcode,
- the Police will carry out development and testing of the specialised system that becomes necessary during the project term and develop a module to use the information if the ICAO PKD

Visibility: Placing the EU logo and indication of EBF co-financing on all equipment purchased ;Placing the EU logo and indication of EBF co-financing on all relevant materials, leaflets, letterhead, PR work, etc.; Informing all project beneficiaries of EBF co-financing;

Complementarity with similar actions financed by other EU instruments: developments performed under the current measure are based on the developments financed under EBF

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 1.983.127 €.

Categorisation of the action according to the typology of the Fund: VIS

### **3.4.3 Further development of NEKOR (National Image and Document Archiving System)**

Purpose and scope:

The NEKOR system (National Image and Document Archiving System), using a web-based software, makes photographs and descriptions of genuine, false and counterfeit documents available to the Police, the Ministry of Foreign Affairs and the Office of Immigration and Nationality (as the national authority for issuing visas) as well as to other authorities.

Authorities in Hungary also use the FADO, iFADO and PRADO systems. At the same time, the NEKOR system provides more services, supplementary information and support to the users, and fulfils the practical application of the PRADO, iFADO and FADO systems. Documentation is uploaded continuously, taking national expectations and local conditions into consideration. Documents are presented in compliance with counterfeiting trends and national experiences.

The Police are conducting further development of the NEKOR system in the following areas:

- Development of an independent part of the programme for analysing the genuineness of individual documents, using the services of the NEKOR-HERR (Border Control and Registration System) interface developed under the annual programme 2007 of the External Borders Fund, by comparing data deriving from border crossings (normal, oblique, UV and IR images) with the documents stored in the NEKOR databank, to give a percentage figure for the discrepancy between the given document and the original,
- Further development of the document uploading module (optimising the tasks to be carried out, increasing the speed of structured uploads),
- Integration of an image editing programme which is better suited to the tasks to be carried out (currently the system relies on MS Photo Editor),
- Further development of the statistical module (e.g. graphic display),

- Expanding the services of community functions (expanding the existing message board with Web2 functions),
- Providing supplementary information to those carrying out controls based on the origin and type of the document (visa exemptions, location of stamps, residence regulations),
- Development of data protection.

The action relates to key action c) of objective 1 of priority 4 of the Multi-annual Programme.

Justification: Article 91/K of Act XXXIV. of 1994 on the Police

Entities implementing the action in association with the responsible authority: National Police

Project period: 12 months

Indicators:

- online comparison of data provided by document readers with the NEKOR database
- independent, integrated image editing program
- graphic display of the statistical module data

Visibility: Placing the EU and RA logo on all equipment purchased for the project; Placing the EU logo and indication of EBF co-financing on all relevant materials, leaflets, letterhead, PR work, etc.; Informing all project beneficiaries of EBF co-financing;

Complementarity with similar actions financed by other EU instruments: The NEKOR was developed of Schengen Facility and further developed under AP 2007 of EBF.

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 120.862 €.

Categorisation of the action according to the typology of the Fund: Others

### **3.5. Actions implementing priority 5:**

#### **3.5.1 Vocational and language further trainings of the Police**

Purpose and scope:

Under the project, the Police will enhance the professional skills of staff involved in border surveillance and border control at the external borders, by organising vocational further trainings, conference and language courses, in order to contribute to a uniform application of the law and to the dissemination of best practices, in addition to increasing the foreign language competency of the staff.

Building on the courses carried out under the Schengen Facility and the External Borders Fund, further training will continue for staff working in border policing directly involved in dealing with infringements of the law, and during 5-day methodology further training courses, border guards will learn best practice and methods as well as knowledge which is indispensable for them to perform their duties in a professional way. They gain in-depth knowledge about the national and community legislative amendments influencing their daily

routine, and work through some issues and problems arising in the course of performing their duties.

The 10-day document inspection preparatory courses will continue for the staff. As a new component, a 400 hour - advanced level - document expert course will begin, and the Police are organising 3-day long further training for a part of the staff who earlier took part in document inspection courses in order to refresh their knowledge and to pass on knowledge of counterfeiting methods that have become known in the mean time. Following the document inspector and document expert courses, the knowledge of the staff concerned will be enhanced, and the number of public document forgery cases detected will be able to keep pace with the challenges that endanger safety, in spite of the high quality of forgeries. The existing core staff of document inspectors can be expanded, which will have a positive effect on the quality of daily work. The development and uploading of national and EU document registry systems will be accelerated.

In order to unify the practice of border guard activities, the Police will organise a 3-day professional conference for the management and expert staff of local and regional border management bodies, during which the syllabus for the border guard courses will also be reviewed.

Language courses are continuing, although to a lesser extent, and 30-40 people will be enrolled on 400-hour basic or intermediate language courses, at the end of which the students will take a language exam.

The action relates to the key action a) and c) of the objective 1 of priority 5 of the Multi-annual Programme.

Justification: Article 73 (2) of Act No. XLII of 1996 on service conditions of professional stuff of armed bodies; Article 1 (1), Article 13 (1), Article 33 (1) b d of Act No. XXXIV of 1994 on the Police

Entities implementing the action in association with the responsible authority: National Police

Project period: 18 months

Indicators:

- 200 persons take part in a methodology further trainings
- 250 persons take part in a document inspector course
- 100 persons take part in a 3-day further training course in document inspection
- 20 persons will be enrolled for a document expert course of 400 hours
- 30-40 persons will be enrolled on language courses
- for staff taking part in methodology training course, the time taken for document inspections should be reduced by 5%

Visibility: Placing the EU logo and indication of EBF co-financing on all relevant materials, leaflets, letterhead, PR work, etc.; Informing all project beneficiaries of EBF co-financing;

Complementarity with similar actions financed by other EU instruments: The training is the continuation of the vocational further training financed under the Schengen Facility and implemented under the External Borders Fund.

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 167.443 €.

Categorisation of the action according to the typology of the Fund: Training

### **3.5.2 Regional vocational further training for consular officials**

Purpose and scope:

The Ministry of Foreign Affairs organises consular training in regional form in third countries, in order to train those visa administrators who are involved in Schengen Visa issuing at third country locations. The objective of the further training is to acquire knowledge of a number of new community and national legislations emerging in the field of visa issuing, as well as their follow-up, which is essential for the effective implementation of consular activities. In addition, since its installation at all representations in foreign countries, the Consular IT System software has been continuously developed, making continuous consular training indispensable.

Under the action visa representation agreements will be processed. There are already agreements in place with 16 member states on the transfer and acceptance of visa issuing, and cooperation between the visa representations has already begun in several stations. The common visa application centre under the Hungarian Embassy in Chisinau has operated since April 2007, and the number of participating Member States is gradually increasing. Consuls from the partner countries regularly visit the centre in Chisinau.

During the regional further training, the Ministry for Foreign Affairs processes the experiences gained during application of the Visa Code, operation of the CAC, as well as the theory and practice of cooperation among Member States in order to enable consuls to use the opportunities more intensively at their own stations. Experts from other Member States will also be invited to certain venues.

In 2012 professional training will be provided at 7 venues for 3-4 day periods each, with 5-7 trainers. Regionally organised training also takes into account the fact that consuls have to deal with different problems specific to their regions. Consular officials who missed the regional training due to their official schedules will be trained in Budapest.

This type of further training of both a theoretical and a practical character substantially contributes to the learning process and to the safe application of knowledge related to consular activities, as well as to the unification of visa issuing practice of foreign delegations and a reinforcement of cooperation between Member States. The staff of the Ministry of Foreign Affairs participating in the training will transmit their knowledge to administrators working at their locations.

The action relates to the key action b of the objective 1 of priority 5 of the Multi-annual Programme.

Justification: Article 2 b) e) of Government Regulation No. 113/2007; Article 1 b) e) of Government Regulation No. 114/2007; Article 3 (5) c) of Government Regulation No. 166/2006

Entities implementing the action in association with the responsible authority: Ministry of Foreign Affairs of the Republic of Hungary

Project period: 10 months

Indicators:

- 7 regional trainings, with a duration of 3-4 days each,
- 130 participants

Visibility: Placing the EU logo and indication of EBF co-financing on all relevant materials, leaflets, letterhead, PR work, etc.; Informing all project beneficiaries of EBF co-financing;

Complementarity with similar actions financed by other EU instruments: This project is the continuation of the regional vocational further training implemented under the Annual Programme 2009 of the External Borders Fund

Financial information: According to the plans 75% would come from EU co-financing and 25% from national co-financing. Total amount of the action: 125. 253 €.

Categorisation of the action according to the typology of the Fund: Training

#### 4. TECHNICAL ASSISTANCE

##### 4.1 Purpose of the technical assistance

- to support the operation of the Responsible, the Certifying and the Audit Authority;
- to ensure training for the possible partners in order to help them to make an appropriate project proposal;
- to organise meetings/trainings on management of the project, eligibility rules etc for the beneficiaries and to evaluate the projects, and an annual kick-off conference related to the actual annual programme with all final beneficiaries and the Certifying Authority, the Audit Authority, representatives of the press are invited as well. On this event the Responsible Authority informs the participants by holding presentations e.g. on MAP, AP, the eligibility criteria, IT system for the monitoring and management, reporting, identity manual, discussing problems, previous experiences etc.
- covering costs related to the preparation and implementation of the evaluation report to be submitted to the Commission in 2012, including recourse to an external evaluation capacity
- to ensure the control and audit of public procurements
- to elaborate the experiences of projects;
- to ensure the visibility of the support of the Fund;
- to cover costs of communication between the Commission and the Responsible Authority like travel or interpretation expenses etc.
- to facilitate participation in meetings and conferences
- to provide access to the IT monitoring system (licences), and to operate it
- to inform the press on the achievements of the AP
- book-keeping
- to organise meeting to prepare the closure and evaluation of the projects. The press will be invited to the first part of the meeting when the RA will give general information on the Fund and detailed information on the AP, and the achievements in line with the Article 33(2) of the Implementation Rules. The beneficiaries will introduce their most successful projects. The second part will be held specifically for the beneficiaries on the evaluation of the projects.

Financial information: EU contribution to technical assistance would be 100% which is 348.665 €.

During the implementation of actions financed from technical assistance the rules of public procurement will be respected.

Indicative time schedule for the actions of technical assistance:

Starting from 1<sup>st</sup> January 2011.

Ending: 31th March 2014.

#### 4.2 Expected quantified results

- Employment of 3 professional project supervisors, 2 financial project supervisors, 3 project managers, 2 project administrators (Management Team) and 1 law enforcement expert (Professional Consultative Body) at the Responsible Authority (already employed or employment in progress)
- Employment of 3 persons at the Certifying Authority (the same for each Fund);
- Organise at least 3 workshops for partners in project implementation;
- Organise at least 1 training in order to acquire information and knowledge needed to fulfil the tasks of the audit and certifying authorities
- Organise at least one language training for the employers of the different authorities (responsible, audit, certifying);
- Ensure the monitoring of the projects – on-the spot checks at least one during the implementation and one at closure per project
- Ensure the visibility of the Fund
- Prepare press materials (incl. involving the necessary expertise)
- Travel and subsistence costs.

#### 4.3 Visibility of EU funding

The rules referred to in chapter 1 apply to ensure the visibility of technical assistance.

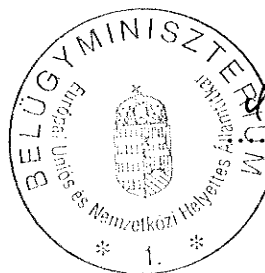
ANNUAL PROGRAMME 2011.  
External Borders Fund – Republic of Hungary

5. DRAFT FINANCING PLAN

Member State: [Hungary]								
Annual programme concerned: [2011]								
Fund: [External Borders Fund]								
(all figures in euro)	Ref. priority	Ref. spec. priority (1)	EU Contrib. (a)	Public Allocation (b)	Private Alloc. (c)	TOTAL (d= a+b+c)	% EU (e=a/d)	Share of total (f=d/total d)
Action 1: [3.1.1]	1		1 892 502	667 212		2 559 714	73,93%	24,05%
Action 2: [3.2.1]	2	2.2	2 943 817	981 273		3 925 090	75,00%	36,88%
Action 3: [3.2.2]	2		173 788	157 237		331 025	52,50%	3,11%
Action 4: [3.2.3]	2		91 538	30 513		122 051	75,00%	1,15%
Action 5: [3.2.4]	2		107 359	35 789		143 148	75,00%	1,35%
Action 6: [3.3.1]	3	3.1	232 095	77 365		309 460	75,00%	2,91%
Action 7: [3.4.1]	4	4.1	379 345	126 449		505 794	75,00%	4,75%
Action 8: [3.4.2]	4	4.2	1 487 345	495 782		1 983 127	75,00%	18,64%
Action 9: [3.4.3]	4		90 646	30 216		120 862	75,00%	1,14%
Action 10: [3.5.1]	5	5.1	125 582	41 861		167 443	75,00%	1,57%
Action 11: [3.5.2]	5	5.1	93 940	31 313		125 253	75,00%	1,18%
Technical assistance			348 665	0		348 665		3,28%
Other operations (2)						0		
<b>TOTAL</b>			<b>7 966 622</b>	<b>2 675 010</b>	<b>0</b>	<b>10 641 632</b>	<b>74,86%</b>	<b>100,00%</b>

(1) if appropriate

(2) if appropriate



*[Handwritten signature]*  
Dr. Krisztina Berta